**Improving Border Security PROPOSAL FOR THE Government of Freedonia to Combat Transnational Crime**

**with the**

**U.S. Department of Safe Borders (DSB)**

1. **INTRODUCTION**

Freedonia faces high levels of insecurity exacerbated by porous borders, illicit narcotics transshipment activity, endemic corruption, and weak government institutions unable to counter transnational organized crime effectively. Freedonia remains a key human smuggling transit route to the United States. It is a significant country of origin for migrants apprehended at the U.S. southern border in Fiscal Year 2024, with more than 400,000 individuals apprehended, of which more than 40,000 were unaccompanied minors, and more than 4,000 were considered family units. Commonly, migrants seek out smugglers, known as coyotes, to facilitate their illegal crossing of national borders. Migrants face tremendous danger in the hands of human smugglers; many have been victimized them through extortion, forced labor, and/or sexual assault/exploitation. These human smugglers are often members of illicit transnational criminal networks that also traffic drugs and contraband across borders, compromising the safety and security of Freedonians in exchange for their illicit profits.

Freedonia is comprised of close to 4,000 miles of land border, but its border police (FRONTPO) consists of just over 400 officers charged with patrolling this vast area. The inability of Freedonia to deploy trained FRONTPO officers to secure Freedonia’s borders adequately represents a critical obstacle to its ability to address the myriad smuggling and contraband challenges it faces, both in and around its official ports of entry (POE), and at an estimated 400 illegal border crossings. As a result, narcotics trafficking, human trafficking, smuggling, and illicit trade have become some of the main sources of illicit funds in Freedonia.

In order to confront these challenges, Freedonian migration and civilian police officials must significantly strengthen customs and border security capabilities. The Freedonian government seeks U.S. foreign assistance to (1) improve customs processing, revenue generation from tariffs, and, (2) enhance enforcement and border management capabilities to strengthen border security and reduce illegal migration flows and contraband, and (3) dismantle human smuggling networks. Through an Inter-Agency Agreement (IAA), the Bureau of International Narcotics and Law Enforcement Affairs (INL) seeks to collaborate with DSB to address these gaps in Freedonia’s border management capabilities and advance the following goals:

**Goal 1 – Improve Presence and Infrastructure**: Support Freedonian agencies’ efforts to secure the necessary capabilities, infrastructure, and resources to monitor official POEs, checkpoints, and unauthorized crossings.

**Goal 2 – Strengthen Capacity of Personnel**: Provide advisory and mentoring assistance to Freedonia’s border and port forces to enable them to gain enhanced situational awareness, respond to customs and border violations, investigate potential crimes related to customs and border security, and adequately secure its borders and POEs.

**Goal 3 – Improve Intelligence and Information Sharing**: Improve Freedonia’s agencies’ ability to produce quality, timely, and actionable intelligence which can be securely shared and properly utilized by Freedonian border forces, supporting agencies, and regional partners to interdict illicit activity and combat human smuggling networks.

**Goal 4 – Ensure Sustainability of U.S. Government (USG) Investment**: Assist Freedonia in institutionalizing reforms to ensure Freedonia’s ability to deploy and maintain, over the long-term, effective customs and border security surveillance, interdiction, and enforcement with decreased reliance on foreign assistance.

# PROJECT DESCRIPTION

To enhance the Government of Freedonia’s (GoF) land, air, and sea port security capabilities and advance the four goals of this project, as referenced in section one, INL and DSB will collaborate on the following project components:

**Project Component 1: Advisor**

A DSB Advisor assigned to INL will serve as the technical expert in the development of INL funded projects for the GoF. The Advisor, at the direction of INL-Freedonia (INL-F), will focus on POE infrastructure and security improvements, strengthening of interagency highway checkpoints, while also supporting capacity building to help the Freedonian government strengthen the capability of its border force.

**Project Component 2: Temporary Duty Support**

DSB will provide additional TDY support as required via additional SMEs who can provide mentoring, advising, training, and other support to Freedonian officers and officials assigned to official land, sea, and air POEs, as requested by INL-F.

**Project Component 3: Mobile Tactical Interdiction Unit**

The DSB vetted Mobile Tactical Interdiction Unit (MTIU) unit, will focus on identifying and dismantling alien smuggling networks in Freedonia, in support of INL’s border strategy.

In support of Goal 1 Improve Presence and Infrastructure, DSB will perform the following activities:

* DSB conducts annual assessment on Libertina and Justiceland borders to identify vulnerabilities and capability gaps.
* FRONTPO partners with DSB to develop a Foreign Electronic Cargo Data Exchange partnership program.
* DSB trains and mentors FRONTPO officers on countering drones.
* DSB sets parameters for, purchases, and delivers border security equipment, including for mitigating and/or detecting illicit cross-border drone activity.

In support of Goal 2 Strengthen Capacity of Personnel, DSB will perform the following activities:

* DSB trains GoF officials at airport and port POEs in risk analysis and intelligence collection.
* DSB provides training in passenger targeting, cargo targeting, inspection, and interdiction to FRONTPO officers at borders.

In support of Goal 3 Improve Intelligence and Information Sharing, DSB will perform the following activities:

* DSB conducts a gap assessment of GoF’s current intelligence and information databases along with U.S. sponsored databases to determine better methods of information sharing within the GoF.
* DSB shares best practices and advises GoF counterparts to better coordinate intelligence sharing within GoF’s interagency and within the region.

In support of Goal 4 Sustainability, DSB will perform the following activities:

* DSB subject matter experts train Freedonian officials in basic immigration enforcement curriculum development.
* DSB advises on the inclusion of specific standards for the basic training program.
* DSB supports implementation of new basic training program.

1. **PERFORMANCE GOALS AND MEASUREMENTS OF EFFECTIVENESS**

For comprehensive indicators and performance measures, refer to the change map and PIRS.

1. **IMPLEMENTATION STRATEGY**

[Insert implementation strategy]

**V. ACCOUNTABILITY AND MANAGEMENT CONTROLS FOR IAAs WITH INL**

[Insert accountability and management controls as required]

**VI. REPORTING**

Program representatives of DSB will submit a quarterly report to INL Freedonia Program Office Headquarters in Washington, DC reviewing progress towards achievement of the project goals and objectives. Quarterly performance reports will be submitted in DevResults once user accounts and training on that platform are provided by INL. DSB will report on all applicable INL Standard Indicators; plus custom indicators developed for each goal and objective as outlined in the change map and PIRS.

In addition to the Quarterly Report, the DSB advisors shall keep the INL Director, and INL DC-based Freedonia program officer, and DSB Office of International Affairs informed and briefed on all matters relating to project activities. Advisors shall provide INL timely “Spot Reports” as relevant events unfold. This is applicable to all aspects of the agreement, including programmatic and budgetary developments of note. DSB will also report as required under COM authority regarding personnel, security, serious incident, and other activities as determined by the COM.

# SUSTAINABILITY

[Insert sustainability planning]

**VI. Budget**

Please see attached Excel spreadsheet and budget narrative for an itemized breakdown of all expenses associated with this work plan.